Michigan Department of Treasury 496 (07/06)

Issued united Sovement Type   County   County   County   County   County   City   Type   Village   QOther   Plymouth District Library   Wayne   County   County   City   Type   Village   QOther   Plymouth District Library   Wayne   Plymouth District Library   Plymouth District Library   Wayne   Plymouth District Library
Pasal Year End   12-31-2007   3-11-2008   3-11-2008   4-2-2008
We affirm that:  We are certified public accountants licensed to practice in Michigan.  We further affirm the following material, "no" responses have been disclosed in the financial statements, including the notes, or in the Management Letter (report of comments and recommendations).  ***P Check each applicable box below. (See instructions for further detail.)  1.   All required component units/funds/agencies of the local unit are included in the financial statements and/or disclosed in reporting entity notes to the financial statements as necessary.  2.   All required component units/funds/agencies of the local unit are included in the financial statements and/or disclosed in reporting entity notes to the financial statements as necessary.  2.   There are no accumulated deficits in one or more of this units unreserved fund balances/unrestricted net assets (P.A. 275 of 1980) or the local unit has not exceeded its budget for expenditures.  3.   The local unit has adopted a budget for all required funds.  4.   Description of the local unit has not violated the Municipal Finance Act, an order issued under the Emergency Municipal Loan Act, or other guidance as issued by the Local Audit and Finance Division.  7.   The local unit has not been delinquent in distributing tax revenues that were collected for another taxing unit.  8.   The local unit has not bleed or unauthorized expenditures that comply with statutory requirements.  9.   The local unit has not allegal or unauthorized expenditures that comply with statutory requirements.  10.   The local unit has no dilegal or unauthorized expenditures that comply with statutory requirements.  11.   The local unit has no dilegal or unauthorized expenditures that comply with statutory requirements.  12.   The local unit has no dilegal or unauthorized expenditures that comply with statutory requirements.  13.   The local unit has no dilegal or unauthorized expenditures that comply with a definition of the deficition of defelication, fraud or embezzlement, which came to our
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The letter of Comments and Recommendations Not needed
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Post, Smythe, Lutz and Ziel of Plymouth LLP 734-453-8770
Street Address City State Zip
1034 West Ann Arbor Trail Plymouth MI 48170  Authorizing CRA Signature Printed Name License Number

David R. Williamson

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PLYMOUTH DISTRICT LIBRARY Wayne County, Michigan

**AUDITED FINANCIAL REPORT** 

For the Fiscal Year Ended December 31, 2007

# PLYMOUTH DISTRICT LIBRARY For the Year Ended December 31, 2007

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FINANCIAL SECTION

## POST, SMYTHE, LUTZ and ZIEL

 $\begin{array}{c} \text{ of Plymouth LLP} \\ \textit{Certified Public Accountants} \end{array}$ 

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#### PLYMOUTH

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Jennifer A. Galofaro, C.P.A., C.V.A. Susan H. Bertram, C.P.A. Patrick A. Costyk, C.P.A.

**Independent Auditor's Report** 

March 11, 2008

To the Board of Trustees Plymouth District Library Wayne County, Michigan

We have audited the accompanying financial statements of the governmental activities, and each major fund of Plymouth District Library as of and for the year ended December 31, 2007 which collectively comprise the Library's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Plymouth District Library's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Plymouth District Library as of December 31, 2007, and the results of its operations for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and the defined benefit pension plan trend information are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Board of Trustees Plymouth District Library March 11, 2008 Page 2

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Plymouth District Library's basic financial statements. The accompanying required supplementary information, as identified in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The required supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Respectfully,

Post, Smythe, Lutz and Ziel of Plymouth LLP

Post, Smothe, Kutne Zil & Paymork

Certified Public Accountants

#### Management's Discussion and Analysis

As management of Plymouth District Library, we offer readers of Plymouth District Library's financial statements this narrative overview and analysis of the financial activities of Plymouth District Library for the fiscal year ended December 31, 2007.

#### **Financial Highlights**

- The assets of Plymouth District Library exceeded its liabilities at the close of the most recent fiscal year by \$11,294,888 (net assets). Of this amount, \$4,365,233 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, Plymouth District Library's governmental funds reported combined ending fund balances of \$4,545,790, a decrease of \$336,348 in comparison with the prior year. Nearly this entire total amount, \$4,417,391 is available for spending at the government's discretion (unreserved fund balance).
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$4,417,391.
- Plymouth District Library's total debt decreased by \$463,871 (10 percent) during the current fiscal year.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to Plymouth District Library's basic financial statements. Plymouth District Library's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of Plymouth District Library's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of Plymouth District Library's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Plymouth District Library is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items

that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of Plymouth District Library that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Plymouth District Library are limited to operating the Library. The District Library has no business-type activities.

The government-wide financial statements can be found on pages 9 and 10 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Plymouth District Library, like other state and local governments, used fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Plymouth District Library can be divided into two categories: governmental funds and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Plymouth District Library maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and Debt Service Fund which are considered to be major funds.

Plymouth District Library adopts an annual appropriated budget for its general fund, and a budgetary comparison statement has been provided to demonstrate compliance with this budget.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support Plymouth District Library's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 14 and 15 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 16-30 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of Plymouth District Library, assets exceeded liabilities by \$11,294,888 at the close of the most recent fiscal year.

	Governmental				
	2007	2006			
Current and Other Assets	\$ 4,849,475	\$ 5,647,339			
Capital Assets	11,083,085	9,985,751			
Total Assets	15,932,560	15,633,090			
Long-term Liabilities	4,275,000	4,740,000			
Other Liabilities	362,672	823,059			
Total Liabilities	4,637,672	5,563,059			
Net Assets:					
Invested in Capital Assets					
net of related debt	6,808,085	5,245,751			
Restricted	128,399	57,508			
Unrestricted	4,358,404	4,766,772			
Total Net Assets	\$ 11,294,888	\$ 10,070,031			

A significant portion of Plymouth District Library's net assets (60 percent) reflects its investment in capital assets (e.g., land, buildings, and equipment); less any related debt used to acquire those assets that are still outstanding. Plymouth District Library used these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although Plymouth District Library's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of Plymouth District Library's net assets (1.1%) represents resources that are subject to external restrictions on how they may be used. The remaining portion of net assets, *unrestricted net assets* (\$4,358,404) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, Plymouth District Library is able to report positive balances in all three categories of net assets. The same situation held true for the prior fiscal year.

The government's net assets increased by \$1,224,857 during the current fiscal year as shown in the table below:

#### **Governmental Activities**

	2007	2006
Program Revenues:		
Charges for Services	\$ 117,917	\$ 117,674
Operating Grants & Contributions	254,330	215,094
General Revenues:		
Property Taxes	4,234,047	4,072,328
Unrestricted Investment Earnings	319,867	369,030
Loss on Sale of Assets	(262)	
Total Revenues	4,925,899	4,774,126
Program Expenses		
General Government		
Public Library	3,515,442	3,208,924
Interest on Long-Term Debt	185,600	197,137
Total Expenses	3,701,042	3,406,061
Change in Net Assets	\$ 1,224,857	\$ 1,368,065

**Governmental activities.** Governmental activities increased Plymouth District Library's net assets by \$1,224,857 due to the following:

- Operating revenues exceed normal operating expenses, which were anticipated in the original and amended budgets.
- Debt service revenue, generated from property tax collections, is used to pay for principal and interest expense on long term debt. The principal portion of the tax collection represents increases to net assets.

#### Financial Analysis of the Government's Funds

As noted earlier, Plymouth District Library used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of Plymouth District Library's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing Plymouth District Library's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Plymouth District Library's governmental funds reported combined ending fund balances of \$4,545,790, a decrease of \$336,348 in comparison with the prior year. Nearly this entire total amount (\$4,417,391) constitutes *unreserved fund balance*, which is available for spending at the government's discretion. The remainder of fund balance is *reserved* to indicate that it is not available for new spending because it has already been committed to pay debt service (\$121,570) and restricted gifts (\$6,829).

The general fund is the operating fund of Plymouth District Library. At the end of the current fiscal year, unreserved fund balance of the general fund was \$4,417,391 and the total fund balance was \$4,424,220.

Operating results for the governmental funds were discussed earlier in the "Governmental Activities" section.

#### **General Fund Budgetary Highlights**

Differences between the original expenditure budget and the final amended expenditure budget were \$669,700, and represented minor changes to the original spending plan, and budgeting for the building renovation project.

#### **Capital Asset and Debt Administration**

**Capital assets.** Plymouth District Library's investment in capital assets for its governmental activities as of December 31, 2007, amounted to \$11,083,085 (net of accumulated depreciation). This investment in capital assets includes land, buildings, building improvements, and equipment. Significant capital events occurred during 2007:

• Building Renovation-the Library expended \$1,533,719, to renovate and expand the facilities. The total project expenditures completed in 2007 was over \$3.7 million

Details to the District's capital assets are continued in the notes to the financial statements.

**Long-term debt.** At the end of the current fiscal year, Plymouth District Library had total long term debt outstanding of \$4,333,987 all of which comprises debt backed by the full faith and credit of the Library.

#### Economic Factors and Next Year's Budgets and Rates

The final installment of State S.B.T. revenue (\$197,216) was received in 2007. Additionally, the high state unemployment rates in the State, and economic declines in the commercial and industrial sectors of southeastern Michigan, are expected to continue throughout the next few years. These factors were considered in developing the 2008 operating budgets.

#### **Requests for Information**

This financial report is designed to provide a general overview of Plymouth District Library's finances for all those with an interest in the Library's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Plymouth District Library Director.

BASIC FINANCIAL STATEMENTS

# Statement of Net Assets December 31, 2007

		Governmental Activities
ASSETS	<b>ው</b>	4 745 000
Cash and Cash Equivalents	\$	4,715,036
Accrued Interest Receivable		56,779
Prepaid Expenditures		77,660
Capital Assets (Net of Accumulated Depreciation)		11,083,085
Total Assets		15,932,560
LIABILITIES		
Accounts Payable		94,004
Accrued Liabilities		166,846
Deferred Revenue		101,822
Noncurrent Liabilities:		
Due within one year		475,000
Due in more than one year		3,800,000
Total Liabilities		4,637,672
NET ASSETS		
Invested in Capital Assets, net of related debt		6,808,085
Restricted for:		
Debt Service		121,570
Other		6,829
Unrestricted		4,358,404
Total Net Assets	\$	11,294,888

### **Statement of Activities**

# For the Year Ended December 31, 2007

				Prograi	m R	evenues		Net (Expense) Revenue and Changes in
	E	xpenses	•	Charges for Services		Operating Grants and Contributions	-	Net Assets Governmental Activities
Functions/Programs Primary Government: Governmental Activities:			•				_	_
Public Library Interest on Long-Term Debt	\$	3,515,442 185,600	\$	117,917 -	\$	254,330	\$	(3,143,195) (185,600)
Total Governmental Activities	\$	3,701,042	\$	117,917	\$	254,330	-	(3,328,795)
				al Revenues:				
		Р	rop	erty Taxes				4,234,047
		U	nre	stricted Investr	ner	it Earnings		319,867
		G	ain	(Loss) on Sale	of A	Assets		(262)
			То	tal General Re	ver	nues and Transfer	rs _	4,553,652
		Cha	ang	e in Net Assets	3			1,224,857
		Net	As	sets - Beginnin	ng		_	10,070,031
		Net	As	sets - Ending			\$_	11,294,888

# Balance Sheet Governmental Funds December 31, 2007

<u>ASSETS</u>		General Fund		Debt Service Fund	•	Total Governmental Funds
Cash and Cash Equivalents Accrued Interest Receivable Due from Other Funds Prepaid Expenditures	\$	4,615,756 56,779 - 77,660	\$	99,280 - 26,290 -	\$	4,715,036 56,779 26,290 77,660
Total Assets	\$	4,750,195	\$	125,570	\$	4,875,765
LIABILITIES AND FUND BALANCE Liabilities:						
Accounts Payable Accrued and Other Liabilities Due to Other Funds Deferred Revenue Total Liabilities	\$	94,004 103,859 26,290 101,822 325,975	\$	4,000 - - 4,000	\$	94,004 107,859 26,290 101,822 329,975
Fund Balances: Reserved for: Debt Service Restricted Gifts		- 6,829		121,570 -		121,570 6,829
Designated for:     Equipment Reserve     Facility     Technology     Undesignated     Total Fund Balances		493,481 35,400 100,000 3,788,510 4,424,220		- - - - 121,570	<u>-</u>	493,481 35,400 100,000 3,788,510 4,545,790
Total Liabilities and Fund Balances	\$	4,750,195	\$	125,570		1,5 15,1 50
Amounts reported for governmental activities in the statement of net assets are different because:  Capital Assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  11,083,085						11,083,085
Long-term liabilities, including bonds pa current period and therefore are not re	-		pay	adie in the		(4,333,987)
Net Assets of Governmental Activities					\$	11,294,888

### <u>Statement of Revenues, Expenditures, and Changes in Fund Balances</u> <u>Governmental Funds</u>

# For the Year Ended December 31, 2007

	General Fund	Debt Service Fund	Total Governmental Funds
Revenues			
Property Taxes	\$ 3,518,039	\$ 716,008	\$ 4,234,047
State Shared Revenues	126,321	-	126,321
Penal Fines	48,838	-	48,838
Book Fines and Rentals	93,746	-	93,746
Interest	314,384	5,483	319,867
Other	103,342		103,342
Total Revenues	4,204,670	721,491	4,926,161
Expenditures Current: Public Library	2,992,326		2,992,326
Debt Service:	2,552,520		2,332,320
Principal	_	465,000	465,000
Interest and Other Charges	-	185,600	185,600
Capital Outlay	1,584,562	, -	1,584,562
Total Expenditures	4,576,888	650,600	5,227,488
Excess (Deficiency) of Revenues Over Expenditures	(372,218)	70,891	(301,327)
Other Financing Sources (Uses)			
Transfer to VEBA	(35,021)		(35,021)
Net Change in Fund Balances	(407,239)	70,891	(336,348)
Fund Balances - Beginning	4,831,459	50,679	4,882,138
Fund Balances - Ending	\$ 4,424,220	\$ 121,570	\$ 4,545,790

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2007

Amounts reported for governmental activities in the statement of activities (page 10) are different because:

Sovernmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in

463,871

Change in net assets in governmental activities (page 10)

the treatment of long-term debt and related items.

\$ 1,224,857

# PLYMOUTH DISTRICT LIBRARY Statement of Postemployment Healthcare Plan Net Assets-VEBA Trust December 31, 2007

<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 24,521
Investments, at Fair Value:	
Common Stock	419,726
Corporate Bonds	 182,501
Total Assets	 626,748
<u>NET ASSETS</u>	
Net Assets:	
Held in Trust for Post Employment Healthcare Benefits	\$ 626,748

# <u>Statement of Changes in Postemployment Healthcare Plan Net Assets-VEBA Trust</u> <u>For the Year Ended December 31, 2007</u>

Additions:		
Interest and Dividends	\$	17,425
Employer Contributions		35,021
Miscellaneous Earnings		381
Unrealized Appreciation on Securities		18,910
Total Additions		71,737
Deductions:		
Administrative Expenses	_	9,132
Net Increase in Plan Assets		62,605
Net Assets - Beginning of Year		564,143
Net Assets - End of Year	\$	626,748

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The District Library was established by the approval of the voters of Plymouth Township and the City of Plymouth in a special election held September 10, 1985. The District Library was formed under the authority of Public Act 164, of 1955. The District Library provides public library services to the residents of the Community.

In accordance with the provisions of the Governmental Accounting Standards Board the financial statements of the Plymouth District Library contain all the Library's funds and authorities for which the Library is financially accountable and the nature and significance of their relationship with the Library are such that exclusion would cause the Library's financial statements to be misleading or incomplete.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary fund, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation – Continued

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Library.

#### **Governmental Funds**

The Library reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

The Library has no non major funds.

#### Fiduciary Fund

Fiduciary Funds account for assets held by the government in a trustee capacity or as an agent on behalf of others. Fiduciary funds include the following fund type:

VEBA Trust Fund-accounts for the activities of the employee benefit plan that accumulates resources for certain post employment benefit payments to qualified employees.

#### Restricted Resources

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as needed.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation – Continued

#### Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### D. Assets, Liabilities and Net Assets or Equity

#### 1. Deposits and Investments

The Library's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with original maturities of three months or less from the date of acquisition. State statutes authorize the Library to invest in obligations of the U.S. Treasury, commercial paper of certain investment grades, and deposits of Michigan commercial banks.

#### 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. non-current portion of interfund loans).

All trade and property tax receivables are shown net of allowances for uncollectible accounts, which are recorded at \$-0- at December 31, 2007.

#### 3. Capital Assets

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### D. Assets, Liabilities and Net Assets or Equity - Continued

#### 3. Capital Assets - Continued

Property and equipment of the Plymouth District Library are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	15-30
Furniture and Equipment	3-20

#### 4. Compensated Absences

The District Library Board amended the employee manual during 2002 to allow full and part time employees to accumulate specific amounts of vacation time, under terms and conditions set by the policy manual. In accordance with Governmental Accounting Standards Board Statement No. 16, accumulated unpaid vacation, sick pay and other employee benefit amounts are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only when they have matured or come due for payment. The total liability is recorded in the Statement of Net Assets. Management has determined that the total liability at December 31, 2007 is \$58,987.

#### 5. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

Long-term debt is recognized as a liability of a governmental fund when due. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the Statement of Net Assets.

#### 6. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet And the Statement of Net Assets

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net assets - governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$4,333,987 difference are as follows:

General Obligation Bonds Payable	\$ 4,275,000
Compensated Absences Payable	<u>58,987</u>
-	\$ 4,333,987

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balancestotal governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$1,097,334 difference are as follows:

Capital Outlay Expenditures	\$ 1,584,562
Less: Capitalization Below Fixed	
Asset Capitalization Threshold	(32,709)
Less: Loss on Disposal of Assets	(262)
Less: Depreciation Expense	<u>(454,257</u> )
	<u>\$ 1,097,334</u>

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$463,871 difference are as follows:

Principal Repayments	\$ 465,000
Compensated Absences Increase	 (1,129)
	\$ 463,871

#### III. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

The Library is legally subject to the budgetary control requirements of the State of Michigan P.A. 621 of 1978 (Uniform Budgeting Act). The following is a summary of the requirements of this act:

- a. Budgets must be adopted for the General Fund.
- b. Budgets must be balanced.
- c. Budgets must be amended as necessary.
- d. Public hearings must be held prior to adoption.
- e. Expenditures cannot exceed budget appropriations.
- f. Expenditures must be authorized by a budget appropriation prior to being incurred.

The Library follows these procedures in establishing the budgetary data reflected in these financial statements:

- 1. Prior to December 1 the Library Director submits to the District Library Board the proposed operating budgets for the fiscal year commencing the following January 1. The operating budgets include proposed expenditures and the means of financing them, for the General Fund.
- 2. Public hearings are conducted at the Library to obtain taxpayer comments.
- 3. Prior to December 31, the budgets are legally enacted at the activity level for the General Fund.
- 4. Formal budgetary integration is employed as a management control device during the year for all budgetary funds.
- 5. Budget appropriations lapse at year end.
- 6. The Library does not employ encumbrance accounting as an extension of formal budgetary integration in the governmental funds.
- 7. Budgeted amounts are reported as originally adopted, or as amended by the District Library Board.
- 8. In 2007, budget amendments were made and are reflected in the financial statements.

#### B. Compliance with P.A. 621 of 1978

#### 1. Deficit Fund Balance

The Library has no funds with accumulated fund balance deficits.

2. Excess of Expenditures Over Appropriations in Budgetary Funds

During the year ended December 31, 2007, the Library did not incur expenditures in excess of the amounts appropriated.

#### IV. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

Under State law the Library is permitted to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The Library is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Voluntary Employee Benefits Trust Fund is also authorized by Michigan law to invest in certain reverse repurchase agreements, stocks, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, real estate (if the trust fund's assets exceed \$250 million), debt, or equity of certain small businesses, certain state and local government obligations, and certain other specified investment vehicles.

The Library's cash and investments are subject to several types of risk, which are detailed below:

#### Custodial Credit Risk of Bank Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Library's deposits may not be recovered. The Library does not have a deposit policy for custodial credit risk. As of December 31, 2007, the Library's book balance of its deposits was \$4,737,562; the total book balance was \$4,739,557 due to \$1,995 in cash on hand. The bank balance was \$4,764,910 which was exposed to custodial credit risk, as follows:

	Bank
	<u>Balance</u>
Insured by F.D.I.C	\$ 349,331
Uninsured and Uncollateralized	4,415,579
Total	<u>\$4,764,910</u>

A reconciliation of cash to the accompanying financial statement follows:

Statement of Net Assets:

 Cash and Cash Equivalents
 \$4,715,036

 Fiduciary Fund:
 24,521

 Total
 \$4,739,557

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### A. Deposits and Investments - Continued

#### Interest Rate Risk

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Library's investment policy does not restrict investment maturities, other than commercial paper which can only be purchased with a 270-day maturity. At year end, the average maturities of investments are as follows:

Investment	<u>Fair Value</u>	Weighted Average  Maturity
VEBA Investments:		· ·
Fixed Income:		
Schwab Total Bond Market Mutual Fund	\$88,887	4.5 Years
Vanguard Intermediate Term U.S. Treasury Mutual Fund	\$93,614	6.4 Years

#### Credit Risk

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The Library has no investment policy that would further limit its investment choices. As of year end, the credit quality ratings of debt securities (other than the U.S. government) are as follows:

<u>Investment</u>	Fair Value	<u>Rating</u>	Rating Organization
VEBA Investments:			
Fixed Income:			
Schwab Total Bond Market Mutual Fund	\$88,887	See Below	S&P
38.53% U.S. Government 32.15% AAA 29.32% AA or below			
Vanguard Intermediate Term U.S. Treasury Mutual Fund	\$93,614	AAA	S&P

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### A. Deposits and Investments - Continued

#### Concentration of Credit Risk

The Library places no limit on the amount the Library may invest in any one issuer. The Library has more than 5 percent of its investments in the following:

#### **VEBA** Investments:

Schwab Total Bond Market Mutual Fund	14%
Vanguard Intermediate Term U.S. Treasury Mutual Fund	14%
Schwab International Ind. Mutual Fund	12%
Vanguard Small Cap Mutual Fund	10%
Vanguard 500 Index Mutual Fund	42%

#### Custodial Credit Risk of Investments

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Library does not have a policy for custodial credit risk. At year end, the following investment securities were uninsured and unregistered, with securities held by the counterparty or by its trust department or agent in the Library's name.

Type of Investment	<u>Carrying Value</u>	How Held
VEBA Investments:		
Fixed Income Mutual Funds	\$182,501	Counterparty
Common Stock Mutual Funds	\$419,726	Counterparty

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### B. Capital Assets

Capital asset activity for the year ended December 31, 2007 was as follows:

Governmental Activities:		Beginning Balance	•	Additions	Deletions		Ending Balance
Capital Assets, not depreciated:							
Land	\$_	765,210	\$	-	\$ 	\$	765,210
Capital Assets, being depreciated:							
Building and Improvements		10,153,500		833,589	-		10,987,089
Equipment		620,070		51,022	(26,945)		644,147
Furniture and Fixtures		1,025,253		667,242	-		1,692,495
	_	11,798,823		1,551,853	(26,945)		13,323,731
Less: Accumulated Depreciation:							
Building and Improvements		1,448,203		215,961	-		1,664,164
Equipment		423,753		95,555	(26,683)		492,625
Furniture and Fixtures		706,326		142,741	-		849,067
	_	2,578,282		454,257	(26,683)		3,005,856
Governmental Activities	_					٠	
Capital Assets, net	\$	9,985,751	\$	1,097,596	\$ (262)	\$	11,083,085

Depreciated expense was charged to functions of the Library as follows:

Public Library \$ 454,257

### C. Interfund Receivables and Payable

The composition of interfund balance as of December 31, 2007 is as follows:

Receivable FundPayable FundAmountGeneral FundDebt Service Fund\$ 26,290

The amounts represent unsettled interfund activity arising during the course of the year.

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### D. Long-Term Debt

The following is a summary of long-term debt transactions of the Library for the year ended December 31, 2007:

		Balance					Balance	Balance
	_	January 1,	_	Additions	Reductions	<u> </u>	December 31,	Within 1 Year
Gov. Activities:	_		-					
G.O. Bonds	\$	4,740,000	\$	-	\$ 465,000	\$	4,275,000	\$ 475,000
Comp. Absences		57,858	_	1,129	-	_	58,987	
	\$	4,797,858	\$	1,129	\$ 465,000	\$	4,333,987	\$ 475,000

The following is a summary of general obligation debt outstanding (excluding compensated absences) of the Library as of December 31, 2007:

	Number of	Interest	Maturing	Principal
	Issues	Rate	Through	Outstanding
Governmental Activities:				
General Obligation Bonds	1	2.00%-4.75%	2016	\$ 4,275,000

The annual debt service requirements to maturity for debt outstanding as of December 31, 2007 are as follows:

		Governmental Activities					
Year Ended		Principal	Interest				
2008	\$	475,000	\$ 172,188				
2009		475,000	157,938				
2010		475,000	142,500				
2011		475,000	125,876				
2012		475,000	106,876				
2013-2016	_	1,900,000	222,658				
	\$	4,275,000	\$ 928,036				

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### E. Property Taxes

Property taxes are assessed as of each December 31. The Library tax levy is billed on July 1 of the following year, and payable in eight installments through February. Taxes are considered delinquent on March 1, at which time the applicable property is subject to lien and penalty and interest is assessed. The maximum authorized operating levy for the Library is as follows:

			Maximum	
	Source of	Original	Authorization	Amount
<u>Type</u>	<b>Authorization</b>	<u>Authorization</u>	After "Roll Back"	Levied
Operating	Vote: 11-85	.8000	.6422	.6422
Operating	Vote: 11-87	.4000	.3325	.3325
Operating	Vote: 11-94	.5000	.4909	.4909
	Total			1.4656
Debt	Vote: 11-94	-	-	.0500
				<u>1.5156</u>

As noted above, the Library is permitted to levy taxes necessary to pay annual principal and interest payment on the outstanding bonds. MCL 397.288 required that this levy be "collected and levied" with the County taxes, which were levied in the winter. State law enacted in 2004 shifted (over a three year period) the County levy to the summer roll. Pursuant to MCL 397.288, the Library levied a portion of the debt levy in the summer 2007 roll. Subsequent legislation permitted the debt levy to be returned to the winter roll. The amount levied in the 2007 tax roll was .2438 mills, which resulted in the tax revenue totaling \$596,218.77.

#### V. OTHER INFORMATION

#### A. Employee Retirement Systems and Plans

1. Municipal Employees Retirement System Defined Benefit Plan

#### a. Plan Description

The Plymouth District Library participates in the Municipal Employees Retirement System (MERS), a multiple employer state-wide, public employee defined benefit pension plan created under Public Act 135 of 1945, and now operates under Public Act 220 of 1996, and the MERS Plan Document as revised. MERS was established to provide retirement, survivor and disability benefits on a voluntary basis to the State of Michigan's local government employees. Act No. 427 of the Public Acts of 1984, as amended, establishes and amends the benefits provisions of

#### V. OTHER INFORMATION - Continued

- A. Employee Retirement Systems and Plans Continued
  - 1. Municipal Employees Retirement System Defined Benefit Plan Continued
    - a. Plan Description Continued

the participants in MERS. The Municipal Employees Retirement System of Michigan issues a publicly available financial report that includes financial statements and required supplementary information for MERS. That report may be obtained by writing to the Municipal Employees Retirement System of Michigan, 447 N. Canal Road, Lansing, Michigan 48917 or by calling (800) 767-6377.

#### b. Funding Policy

The plan adopted by the District Library Board requires no member contributions. The Library is required to contribute at an actuarially determined rate; the rate for 2007 was 7.01%. Contribution requirements of plan members and the Library are established and may be amended by the Library, depending on the MERS contribution program adopted by the Library.

#### c. Annual Pension Costs

For fiscal year 2007, the Library's annual pension cost of \$54,456 for MERS was equal to the Library's required and actual contributions. The required contribution was determined as part of the December 31, 2006 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) a rate of return on the investment of present and future assets of 8.0% and (b) projected salary increases of 4.5% per year compounded annually, attributable to inflation. The actuarial value of MERS assets was determined on the basis of an evaluation method that assumes the funds earn the expected rate of return and adjustments to reflect market value. Unfunded actuarial accrued liabilities, if any, were amortized as a level percent of payroll over a period of 30 years.

#### **Three-Year Trend Information**

Fiscal Year		Percentage	
Ended	<b>Annual Pension</b>	of APC	Net Pension
<u>Dec. 31</u>	Costs (APC)	Contribution	<u>Obligation</u>
2005	\$ 65,533	100%	-
2006	52,901	100%	-
2007	54,456	100%	-

#### V. OTHER INFORMATION - Continued

#### A. Employee Retirement Systems and Plans - Continued

#### 2. Voluntary Employees Beneficiary Association (VEBA)

The Plymouth District Library Voluntary Employees Beneficiary Association (VEBA; the "Plan") is a single-employer defined benefit post employment healthcare plan established by Plymouth District Library to provide medical and healthcare benefits for retirees and their beneficiaries. Eligible participants include any retirees who receive pension benefits under the Plymouth District Library's pension plans. Plan provisions are established and may be amended by the Plymouth District Library Board of Trustees. The Plan is funded by a trust agreement established pursuant to Section 501(c)(9) of the Internal Revenue Code which allows for the formation of a VEBA.

Subject to certain age and length of service requirements, eligible participants receive the same medical insurance coverage under the Plan as was in effect at the time of their employment. At such time that participants become Medicare eligible, the benefits under the Plan change to Medicare Supplemental coverage.

Employer contributions to fund the Plan were based on an actuarial valuation and totaled \$35,021 for the Plan year 2007. Although an actuarial valuation of the Plan was completed during 2005, the Plymouth District Library has determined that it will establish an annual employer contribution rate using the actuarial valuation as a reference, but not as a definitive requirement.

#### B. Risk Management

The Library is a member of the Michigan Municipal Liability and Property Pool for its general liability coverage and a member of the Michigan Municipal Workers Compensation Fund for its workers compensation coverage. Both pools are sponsored by the Michigan Municipal League. The Library pays annual premiums to the pools. The pools are self-sustaining through member premiums, and each carries reinsurance through commercial companies for claims in excess of the pool loss reserve fund.

In the event that a single loss should exceed the amount of protection afforded by the pool loss reserve fund, reinsurance, or other insurance carried by the pools, or in the event that a series of losses should deplete or exhaust the loss reserve fund and reinsurance, the payment of valid losses shall be the obligation of the individual member or members of the respective pool against whom the claim was made.

No such event has occurred with the Library and the pools to which it belongs in any of the past three fiscal years.

#### V. OTHER INFORMATION - Continued

### C. Property Tax Litigation

The local assessors have notified the Library that tax litigation has or will likely result in refunds to the taxpayers. While the ultimate outcome of these cases cannot be determined, management has concluded (based on information provided by local assessors) that a recognition of losses are likely in future years. While the exact amount of this loss is not known, a reasonable estimate based on information currently available is approximately \$75,816, and is recorded as a liability in the general and debt service funds.

REQUIRED SUPPLEMENTARY INFORMATION

# Statement of Revenues, Expenditures and Changes in Fund Balance

# Budget and Actual

### **General Fund**

# For the Year Ended December 31, 2007

		Original Budget	_	Final Budget	•	Actu	al	Variance- Favorable (Unfavorable)
Revenues:								
Property Taxes	\$	3,428,800	\$	3,450,000	\$	-,-		\$ 68,039
State Shared Revenues		29,500		29,000			5,321	97,321
Penal Fines		40,500		48,800			3,838	38
Book Fines and Rentals		69,500		70,000			3,746	23,746
Interest		250,000		265,000			1,384	49,384
Other		54,000	_	100,000			3,342	3,342
Total Revenues	-	3,872,300	-	3,962,800		4,204	1,670	241,870
Expenditures:								
Salaries		1,666,000		1,545,000		1,535	5,513	9,487
Payroll Taxes and		, ,				,		,
Fringe Benefits		309,440		293,000		285	5,453	7,547
Books and Supplies		630,100		568,000		544	1,164	23,836
Contractual Services		357,700		279,000			,378	17,622
Telephone and Utilities		206,000		196,000			,719	3,281
Insurance		48,500		43,300			3,208	92
Repairs and Maintenance		25,000		41,000			6,665	4,335
Capital Outlay		2,011,100		1,737,000		1,584		152,438
Contingency		100,000		-		,	_	, -
Other		95,060		76,900		93	3,226	(16,326)
Total Expenditures	•	5,448,900	-	4,779,200		4,576		202,312
Excess (Deficiency) of Revenues								
Over Expenditures		(1,576,600)		(816,400)		(372	2,218)	444,182
Other Financing Uses:				(				
Transfer to VEBA		(44,000)	-	(44,000)		(35	5,021)	8,979
Excess (Deficiency) of Revenues Over								
Expenditures and Other Financing Uses	\$	(1,620,600)	\$_	(860,400)	:	(407	7,239)	\$ 453,161
Fund Balance, January 1						4,831	,459	
Fund Balance, December 31					\$	4,424	1,220	

# Required Supplementary Information – (Unaudited) Defined Benefit Pension Plans – Trend Information For the Year Ended December 31, 2007

## <u>Municipal Employees Retirement System</u> <u>Schedule of Funding Progress</u>

	dule of Fundin					
Actuarial	<b>Actuarial</b>	Actuarial	Underfunded			UAAL as a
Valuation	Value of	Accrued	AAL	<b>Funded</b>	Covered	Percent of
<u>Date</u>	<u> Assets</u>	Liability (AAL)	(UAAL)	Ratio	<u>Payroll</u>	<b>Covered Payroll</b>
12/31/97	\$ 508,215	\$ 543,940	\$ 35,725	93%	\$341,801	10%
12/31/98	613,352	711,420	98,068	86	410,810	24
12/31/99	742,825	835,620	92,795	89	494,202	19
12/31/00	871,550	1,011,700	140,150	86	541,369	26
12/31/01	1,005,556	1,096,922	91,366	92	575,257	16
12/31/02	1,116,601	1,435,116	318,515	78	685,483	54
12/31/03	1,749,498	1,620,507	(128,991)	108	647,206	-
12/31/04	2,083,266	1,830,348	(252,918)	114	683,279	-
12/31/05	2,327,619	2,069,321	(258, 298)	112	732,918	-
12/31/06	2,541,742	2,262,624	(279,118)	112	775,666	-

The information presented above was determined as part of the actuarial valuations at the dates indicated. Additional information as of December 31, 2006, the latest actual valuation, follows:

Actuarial cost method	Entry age normal cost
Amortization method	Level percent
Remaining amortization period	30 years
Asset valuation method	5-year smoothed market
Actuarial assumptions:	
Investment rate of return	8%
Projected salary increases	
Includes inflation at 4.5%	4.50-8.66%
Cost of living adjustments	None